ANNUAL MESSAGE.

Continued From Second Page.

rier force, which now numbers 13,000 men, and performs its service practically without the surveillance exercised over all other branches of the postal or public service. Of course, such a lack of supervision and freedom from wholesome disciplinary restraints must inevitably lead to imperfect service. There should also be appointed a few hispectors who could assist the central office in necessary investigation concerning matters of postofice leases.

few inspectors who could assist the central office in necessary investigation concerning matters of postoffice leases, postoffice sites, allowances for rent, fuel, and light, and in organizing and securing the best results from the work of the 11,000 clerks now employed in first and second class offices.

I am convinced that the small expense attending the inaugurations of these reforms would actually be a profitable havestment. I especially recommend such a re-casting of the appropriations by Congress for the postoffice debt, as will permit the post-master general to proceed with the work of consolidating postoffices. This work has already been entered upon sufficiently to fully demonstrate by experiment and experience that such consolidation is productive of better service, larger revenues, and less expenditures, to say nothing of the further advantage of gradually withdrawing postoffices from

nothing of the further advantage of gradually withdrawing postofflees from the spoils system.

The universal postal union, which now embraces all the civilized world, and whose delegates will represent 1,000,000,000 people will held its fifth Congress in the city of Washington, in May, 1887. The United States may be said to have taken the initiative, which led to the first meeting of this Congress at Berlin, in 1814, and the formation of the universal postal union, which belngs the postal service of all countries to every man's neighborhood and has wrought marvels in cheapening postal rates and securing absolutely safe mail communication throughout the world.

The New Navy.

The New Navy

The construction of vessels for our new navy has been energetically prosecuted by the present administration cuted by the present administration upon the general lines previously adopted, the department having seen no necessity for radical changes in prior methods under which the work was found to be progressing in a manner highly satisfactory. It had been decided, however, to provide in every shipbuilding contract that the builders should pay all trial expenses, and it has also been determined to pay no speed premiums in future contracts. The premiums recently earned and some iso been determined to pay no special remiums in future contracts. The remiums recently earned and some et to be decided, are features of the sutracts made before this conclusion

class battleships, two armorers, one harbor defense ram,

this time ample for all possible nay contingencies. Three of our gover ment navy yards, those at Mare Islan California, Norfolk, Va., and Brookly N. Y., are equipped for ship-buildin our ordinance plant in Washington equal to any in the world, and at it between the state of the continuous states of the continuous states

boards of labor employment, and done much to make it more complete and efficient.

Interior Department.

The report of the secretary of the in-terior presents a comprehensive and interesting exhibit of the numerous and important affairs committed to his supervision. It is impossible in this com-munication to do more than briefly refer to a few of the subjects concerning which the secretary gives full and in-structive information.

The money appropriated on account pervision. It is impossible in this com-

structive information.

The money appropriated on account of this department and for its disbursement for the iscal year ended June 29, 1896, amounted to more than \$15,7609,009, or a greater sun than was appropriate for the entire maintenance of the government for the two Becal years ended June 29, 1861.

Our public lands, additionable and services and account of the control of the power of the control of th

government for the two Becai years ended June 20, 1831.

Our public lands, originally amounting to 1,836,690,600,600 acres, have been so reduced that only about 690,600,000 acres still remain in government control, excluding Alaska. The balance, being by far the most valuable portion, has been given away to settlers, to new states, and to railroads, or sold at a comparatively nominal sum.

The patenting of had in execution of railroad grants has progressed rapidly during the year, and since the 4th day of March, 1833, aout 25,000,000 acres have thus been conveyed to these corporations.

Tagree with the secretary that the remainder of our public lands should be more carefully dealt with and the altenation guarded by better economy and The secretary produces.

greater prudence.

The commission appoined from the membership of the National Academy of Sciences, provided for by an act of Congress, to formulate pleas for a mational forestry system, will, it is imped, soon be prepared to become the result of thorough and intelligent examination of this important subject.

The total Indian population of the United States is 177,235, according to a census made in 1856, exclusive of those

The total Indian population of the United States is 177,235, according to a census made in 1855, exclusive of those within the state of New York, and those comprising the five civilized tribes. Of this number there are approximately 28,000 children of school age. During the year 22,303 of these were enrolled in schools. The progress which has attended recent efforts to extend Indian school facilities and the anticipation of continued liberal appropriations to that end cannot fall to afford the atmost salafaction to those who believe that the isfaction to those who believe that the education of Indian children is a prime factor in the accomplishment of Indian civilization.

It may be

care has been most marked and encouraging.

The secretary, the commissioner of
Indian affairs, and the agents having
charge of Indians to whom allotments
have been made, strongly urge the passage of a law prohibiting the sale of liquer to allottees who have taken their age of a law prohibiting the sale of liquor to allottees who have taken their lands in severalty. I carnestly join in this recommendation, and venture to express the hope that the Indian may be specially protected against this greatest of all obstacles to his well being and advancement.

The condition of affairs among the five civilized tribes, who account large trades

or, be created to perform the dural devolving upon the commission assistant commissioner of India rs. The management of the burea twee such numerous and diverse de and the advantages of an unintered policy are so apparent, that the change suggested will meet the

Pensions.

The diminution of our enormous per sion roll and the decrease of pension ex-penditure, which have been so often confidently foretold, still fall in material realization. The number of pensioners on the rolls at the close of the fiscal year ended June 20, 1896, was 970,678. This I the largest number ever reported, amount paid exclusively for pensions during the year was \$13,214,761 91, a slight decrease from that of the preceding year, while the total expenditure on account of pensions, including the cost of maintaining the department and expension of the pension of the

was \$582,735 28.

The sum appropriated for the payment of pensions for the current fiscal year ending June 30, 1837, is \$140,000,000, and for the succeeding year it is estimated that the same amount will be

the soldiers friends, active and alst urging greater laxity and more reck pension expenditure, while nursing fish schemes, I have deprecated the proach of a situation when necess

The secretary calls attention to the the Western Pacific Railroad Company will have failen due and been paid or must on that day be paid by the government. Without any reference to the application of the sinking fand now in the treasury, this will create such a default on the part of these companies to the government as will give it the right to at once institute proceedings to foreclose its mortgage lien. In addition to this tadeletedness, which will be due January 1, 1897, there will mature between that date and January 1, 1899, the remaining principal of auch subsidy honds which must also be met by the government. These amount to more than \$29,000,000 on account of the Union Pacific lines, and exceed \$21,000,000 on account of the Central Pacific lines. The situation of these roads and the condition of their indebtedness to the government have been fully set forth in the reports of various committees to the protein and prior Congresses; and as early as 1887 they were thoroughly examined by a special commission appointed pursuant to an act of Congress. The considerations requiring an adjustment of the government's relations

pointed pursuant to an act of Congress. The considerations requiring an adjustment of the government's relations to the companies have been clearly presented, and the canclusion reached with practical uniformity, that if those relations are not terminated they should be revised upon a basis securing their

relations are not terminated they should be revised upon a basis securing their safe continuance.

Under section 4, of the act of Congress, passed March 3, 1887, the President is charged with the duty, in the event that any mortgage or other incumberance paramoint to the interest of the United States in the property of the Pacific railroads shall exist and be lawfully liable to be enforced to direct the action of the departments of treasury and of justice in the protection of the Interest of the United States by redemption or through judicial proceedings, including forestowners of the go certiment dens.

In view of the fact that the Congress has for a number of years almost constantly had under consideration various plans for dealing with the conditions existing between these roads and the government. I have thus far felt justified in withholding action under the status above mentioned.

In the case of the Union Pacific company, however, the aduation has became especially and immediately urgent. Proceedings have been instituted to foreclose a first mortgage upon those added parts of the main lines upon which the rovernment holds a second and subcrilinate mortgage len. In consequence of those praceedings and lacreasing complications, added to the default occurring on the first day of January, 1857, a condition will be prosent at that dute, so far as this cone

education of Indian children is a prime factor in the accomplishment of Indian civilization.

It may be said in general terms that in every particular the improvement of the Indians under government. It can be said in general terms at that date, so far as this company is concerned, that must emphasize the mandate of the act of 1887 and

give to executive duty under its pro-

sive to executive duty under its pro-vivians a more imperative aspect. Therefore, unless Congress shall oth-erwise direct, or shall have previously determined upon a different solution of the problem, there will hardly appear to exist any reason for delaying be-yond the date of the default above mentioned such executive action as will promise to subserve the public inter-ests and save the government from ests and save the government from the loss threatened by further mac tion.

Agricultural Department.

The department of agriculture is so intimately related to the welfare of our people and the prosperity of our nation

to be the centre of agricultural intelli-gence and the source of aid and en-couragement to agricultural efforts. Large same of money are annually ap-propriated for the

progress made in civil service re form furnishes a cause for the utmost congratulation, It has survived the doubts of its friends as well as the rancor of its enemies, and has gained permanent place among the agencies Abundant reasons exist for including Abundant reasons exist for including these postmasterships, based upon economy, improved service and the peace and quiet of neighborhoods, if, however, obstacles prevent such action at present. I carnestly hope that Congress will, without increasing postoffice appropriations, so adjust them as to permit in proper cases a consolitation of these postoffices, to the end that through this process the result desired may to

these postolices, to the end that brough this process the result desired may to a limited extent be accomplished. The civil service rules as amended during the last year-provide for a sensi-ble and uniform method of promotion a limited extent be accompanies. The civil service rules as amended during thelast year-provide for a sensible and uniform method of promotion during eligibility to better positions upon demonstrated efficiency and foth-fulness. The absence of fixed rules on this subject has been an infirmity in the system more and more apparent as its other benefits have been better appreciated. The advantages of civil service methods in their business aspects are too well understood to require argument. Their application has become a necessity to the executive work of the government. But those who gain positions through the operation of these methods should be made to understand the non-partisan scheme through which they have received their appelatments demands from them, by way of reciprocity, non-partisan and faithful performance of duty under every administration, and cheerful falchity to every chief. While they should be encouraged to decently exercise their rights of citizenship and to support through their suffrages the political beliefs they homestly profess, the noisy, pestlent and partisan employe, who loves political turmol and contention, or who renders hax and grudging service to the administration not representing his political views, should be promptly and fearlessly dealt with, in such a way as to furnish a warning to others who may be likewise disposed.

posed.

The annual report of the commissioners will be duly transmitted and I commend the important matter they have have in charge to the careful consideration of Congress. Inter-State Commerce.

The interstate commerce commission has, during the last year, supplied abundant evidence of its usefulness and abundant evidence of its usefulness and the importance of the work committed to its charge. Public transportation is a universal necessity, and the question of just and reasonable charges therefor has become of vital importance not only to shippers and carriers, but also to the vast multitude of producers and consumers. The justice and captly of the principles embodied in the existing law pursed for the purpose of regulating these charges are everywhere,

and there appears to be no question that the policy thus entered upon has a permanent place in our legislation. As the present statute, when enacted, was, in the nature of the case, more or less tentative and experimental, it was hardly expected to supply a complete and adequate system. While its wholesome effects are manifest and have amply justified its enactment, it is evident that all desired reforms in transportation methods have not been fully accomplished.

In view of the judicial interpretation which some provisions of the statute

he corrected. I hope the recommenda-tion of the commission upon this sub-ject will be promptly and favorably con-sidered by the Congress.

by the Congress. The Gorman-Wilson Bill.

I desire to recur to the statements bewhere made concerning the government's receipts and expenditures for the

took effect on the 28th august, 1891. Wantever may orteomings as a complete meas lariff reform, it must be con at it has opened the way to

the hencilt of the people and for proper purposes all the money it receives from any source, and the individual who is expected to manifest a natural desire to avoid debt or to accumulate as much as possible and to live within the income derived from such accumulations to the end that they may be increased or at least remain unimpatred for the future use and enfoyment of himself or the objects of his lave and affection who may survive him. It is immeasureably better to appropriate our surplus to the payment of justifiable expenses than to allow it to become an invitation to reckless appropriations and extravagant expenditures.

tures.

I suppose it will not be dealed that under the present law our people obtain the necessities of a comfortable existence at a cheaper rate than formerly. This is a matter of supreme Importance, since it is the palpable duty of every just government to make the burdens of taxation as light as possible. The people should not be required to rdens of taxation as light as possime, as people should not be required to linguish this privilege of cheaper hygic except under the stress of their vernment's necessity make plainty Currency Reform Necessary.

This reference to the condition and This reference to the condition and prospects of our revenue naturally suggests an allusion to the weakness and vices of our inancial methods. They have been frequently pressed upon the mention of Congress in previous executive communication and the inexitable discontinued toleration. Without now repeating these details, I cannot refrain from again cannestly presenting the necessity of the prompt reform of a system opposed to every rule of sound finance and shown by experience to be fraught with the gravest peril and perplexity. The terrible civil war which shook the foundations of our government more than thirty years and brought in its train the destruction of property, the wasting of our country's substance, and the estrangement of brethren. There are now past and forsotten. Even the distressing loss of life the camilete entailed is but a sacred memory, which fosters patriotic sentiment and keeps alive a tender regard for those who nobly died. And yet there remains with its to-day, in full strength and activity, as an incident of that tesmendous struggle, a feature of its financial necessities, not only unsuited to our present elections and the property and an ever-present agent of monetary distress.

Because we may be enjoylag a temperatry relief from its depressing infinence this should not lull us into a false security nor lead us to forget the auddenness of past visitations. I am mere prospects of our revenue naturally

no resurred financial peace and safety until the government currency obliga-tions upon which gold may demanded from the treasury are withdrawn from circulation and cancelled. This might be circulation and cancelled. This might be done, as has been heretofore recommended, by their exchange for long-term bonds, bearing a low rate of interest or by their redemption with the proceeds of such bonus. Even if only the United States notes known as sceenbacks were thus retired it is probable that the treasury notes issued in payment of silver purchases under the act of July 14,1890, now paid in gold, when demanded, would not create much disturbance as they might, from time to time, when received at the treasury by redemption in gold or otherwise, be gradually and prudeatly replaced by silver coin.

redemption certainly appears to nost effective and direct path to

nose of redemption certainty appears to be the most effective and direct path to the needed reform.

In default of this, however, it would be a step in the right direction if currency obligations redeemed in gold, whenever so redeemed, should be cancelled in-stend of being re-issued. This operation would be a slow remedy, but it would myrely needed cond. (6):8.

nt of United States notes and treas-notes issued under the law of 1890, 1

The entire case may be presented by the statement that the day of sensible and sound financial methods will not awn upon us until our government bandons the banking business and the countilation of funds, and confines its nonetary operations to the receipt of he money contributed by the people or its sumort, and to the expenditure or its sumort, and to the expenditure.

Another topic in which our people rightfully take a deep interest may be existence of trusts and other huge ag-tregation of capital, the object of which gregation of capital, the object of which is to secure the monopoly of some particular branch of trade, industry or commerce and to eithe wholesome competition. When these are defended it is usually on the ground that though they increase profits they also reduce prices and thus may benefit the public. It must be remembered, however, that a reduction of prices to the people is not one of the ceal objects of these organizations, nor is their tendency necessarily ount of trusts and monopolice. Their sendency is to crush out individual line-pependence and to hinder or prevent there use of human faculties and the delegoment of human character, hrough the former the artisan and the mail trader is in danger of dislodgement from the proud position of being is own master, watchful of all that touches his country's prosperity, in litch he had an individual lot and invested in all that affects the advant-

et upon personal character, and usefulness cannot be

that sphere by metes, and bounds which cannot be overcome. The decision of our high court on this precise question renders it quite doubtful whether the evils of trusts and monopolles can be adequately treated through federal action, unless they seek directly and purposely to include in their objects transportation between sintes or between the United States and foreign countries.

It does not follow, however, that this is the limit of the remedy that may be found that federal authority is not broad enough to fully reach the case, there can be no doubt of the power of the several states to act effectively in the premises, and there should be no reason to doubt their willingness to judiciously exercise such power. In concluding this communication its last words shall be an applied encounny in the expenditure of the money it holds in trust for the people. The way to perplexing extravagance is easy, but a return to frugality is difficult.

When, however, it is considered that those who bear the preparent except of executions.

easy, but a return to frugality is difficult.

When, however, it is considered that
those who bear the burdens of taxation
have no guaranty of honest care save in
the fidelity of their public servants, the
slury of all possible retrenchment is
plainly manifest.

When our differences are forgotten,
and our contests of political opinion are
no longer remembered, nothing in the
retrespect of our public service will be as
fortunate and comforting as the recollection of official duty well performed
and the memory of a constant devotion
to the interests of our contiding fellowcitizens. GROVER CLEVELAND,
Executive Mansion, Dec. 7, 1896.

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THE King of Pills is Beecham's-BEECHAM'S.

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of the nasal passages, is a lished by physicians, and th hould carry more should carry more weight than as-tions of incompetent parties that carrit is a blood affection. Biy's Cro-laim is a becal remedy, composed harmless medicants and free of mercu or any injurious drug. It will cure tarth. Applied directly to the inflam membrane, it restores it to its health condition.

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